

## Message Text

UNCLASSIFIED

PAGE 01 JERUSA 00660 01 OF 04 111036Z  
ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 SCS-05 VOE-00 PPTE-00 /017 W  
-----111040Z 009778 /10

R 100630Z MAY 77  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC 8949

UNCLAS SECTION 1 OF 4 JERUSALEM 660

FOR: SCA, VO, SCS, PPT, NEA

E.O. 11652: N/A  
TAGS: CGEN, APER, ABUD  
SUBJECT: FY 1979 "CONSULAR PACKAGE" REPORT

REF: STATE 87841

THERE FOLLOWS JERUSALEM'S "CONSULAR PACKAGE" REPORT FOR FY 1979,  
SUBMITTED IN ACCORDANCE WITH THE INSTRUCTIONS CONTAINED IN  
STATE 87841:

1. FOR SCHEDULES I THROUGH IV THE COLUMN HEADINGS ARE:

FY-1976	FY-1977	FY-1978	FY-1979
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/75 TO 9/30/76	10/1/76 TO 9/30/77	10/1/77 TO 9/30/78	10/1/78 TO 9/30/79

2. SCHEDULE I - IMMIGRANT VISAS

GEOGRAPHIC BUREAU NEA  
COUNTRY AND POST JERUSALEM

1. IV'S ISSUED	1481	1550	1650	1750
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2. IV'S REFUSED	129	131	148	157
3. TOTAL IV CASES	1601	1681	1798	1907

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

4. FULL TIME PERMANENT .....	660	800	900	900
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5. TEMPORARY DETAIL ..... 0 0 0 0  
 6. PIT (LOCALLY HIRED)..... 0 0 0 0  
 7. SUB-TOTAL AMERICAN MAN-HOURS 660 800 900 900

## LOCAL

8. FULL TIME PERMANENT ..... 4154 4300 4300 4300  
 9. TEMPORARY DETAIL ..... 393 400 400 400  
 10. PIT ..... 49 80 80 100  
 11. SUB-TOTAL LOCAL MAN-HOURS 4596 4780 4780 4800  
 12. TOTAL IV MAN-HOURS ..... 5227 5580 5680 5700

## PCT OF TOTAL IV CASES REQUIRING:

13. USE OF INTERPRETER ..... 75  
 14. THIRD COUNTRY CHECK .... 90

## 3. SCHEDULE II - NON-IMMIGRANT VISAS:

GEOGRAPHIC BUREAU NEA  
 COUNTRY AND POST JERUSALEM

15. NIV'S ISSUED ..... 5339 5800 6300 6800  
 16. NIV'S REFUSED ..... 872 986 1071 1156  
 17. TOTAL NIV CASES ..... 6211 6786 7371 7956

## MAN-HOURS UTILIZED

## AMERICAN OFFICERS

18. FULL TIME PERMANENT ..... 1431 1800 1800 1920  
 19. TEMPORARY DETAIL ..... 0 0 0 0

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20. PIT (LOCALLY HIRED) ..... 0 0 0 0  
 21. SUB-TOTAL AMERICAN MAN-HOURS 1431 1800 1800 1920

## LOCAL

22. FULL TIME PERMANENT ..... 3938 4050 4050 4150  
 23. TEMPORARY DETAIL ..... 0 0 0 0  
 24. PIT ..... 390 500 500 600  
 25. SUB-TOTAL LOCAL MAN-HOURS 4328 4550 4550 4750  
 26. TOTAL NIV MAN-HOURS ..... 5759 6350 6350 6670  
 27. NIV FEES COLLECTED ..... \$58.25  
 28. BORDER CROSSING CARDS FY-76 ...0  
 29. CREW LIST VISAS FY-76 .....0  
 30. NAMES OF CRES LIST VISAS FY-76.0

## PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS ..... 70  
 32. USE OF INTERPRETER (OF TOTAL NIV CASES INTERVIEWED) 85  
 33. THIRD COUNTRY CHECK ..... 50

4. SCHEDULE III -SPECIAL CONSULAR SERVICES

GEOGRAPHIC BUREAU NEA  
COUNTRY AND POST JERUSALEM

34. AMERICAN CITIZEN DEATHS .....	55	60	65	70
35. ESTATE/PROPERTY CLAIMS .....	29	35	40	45
36. NOTARIALS .....	6407	7000	7700	8212
37. WELFARE. WHEREABOUTS .....	571	685	799	923
38. ARRESTS .....	73	80	87	94
39. SEAMAN AND SHIPPING .....	0	0	0	0
40. OTHER AGENCY SERVICES .....	2031	2331	2531	2756
41. TOTAL SCS CASES .....	9166	11090	12122	13000

MAN-HOURS UTILIZED

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AMERICAN OFFICERS

42. FULL TIME PERMANENT .....	1287	1400	1550	1700
43. TEMPORARY DETAIL .....	0	0	0	0
44. PIT (LOCALLY HIRED) .....	0	0	0	0
45. SUB-TOTAL AMERICAN MAN HOURS	1287	1400	1550	1700

LOCAL

46. FULL TIME PERMANENT .....	4290	5530	5890	6250
47. TEMPORARY DETAIL .....	0	0	0	0
48. PIT .....	0	0	200	300
49. SUB-TOTAL LOCAL MAN HOURS	4290	5530	6090	6550
50. TOTAL SCS MAN-HOURS .....	5577	6930	7640	8250
51. TREASURY CHECKS FY-76 ...	19826	21826	23826	25826

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ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 VOE-00 SCS-05 PPTE-00 H-02  
/019 W

-----111141Z 011471 /16

R 100630Z MAY 77

FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC 8950

UNCLAS SECTION 2 OF 4 JERUSALEM 660

FOR: SCA, VO, SCS, PPT, NEA

5. SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

GEOGRAPHIC BUREAU NEA  
COUNTRY AND POST JERUSALEM

52. PPT APPLICATIONS EXECUTED ..	1659	2000	2400	2800
53. PPT APPLICATIONS EXAMINED ..	0	0	0	0
54. FEE PASSPORT ISSUED .....	1659	2000	2400	2800
55. NON-FEE PASSPORTS ISSUED ...	0	0	0	0
56. PPT'S AMENDED OR EXTENDED ..	678	800	960	1120
57. NEW REGISTRATION				
APPLICATIONS .....	3100	3300	3500	3700
58. REPORTS OF BIRTH .....	747	975	1210	1435
59. WITNESS TO MARRIAGE .....	0	0	0	0
60. WAIVER OF PASSPORTS .....	10	12	15	18
61. SUB-TOTAL PASSPORT CASES ...	7853	9087	10485	11873
62. IDENTITY CARDS ISSUED .....	0	0	0	0
63. TOTAL PASSPORT CASES .....	7853	9087	10485	11873

MAN-HOURS UTILIZED:

AMERICAN OFFICERS:

64. FULL TIME PERMANENT .....	1287	1800	1800	1920
65. TEMPORARY DETAIL .....	0	0	0	0

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66. PIT (LOCALLY HIRED) .....	0	0	0	0
67. SUB-TOTAL AMERICAN MAN-HOURS	1287	1800	1800	1920

LOCAL

68. FULL TIME PERMANENT .....	4291	4911	5520	6110
69. TEMPORARY DETAIL .....	0	0	0	0
70. PIT .....	0	0	200	300
71. SUB-TOTAL LOCAL MAN-HOURS	4291	4911	5720	6410
72. TOTAL PPT MAN-HOURS .....	5578	6711	7520	8338
73. AMERICANS REGISTERED 3/31/77	10900			

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL .....	53
75. NON-OFFICIAL .....	OVER 11000

6. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

GEOGRAPHIC BUREAU NEA  
COUNTRY AND POST JERUSALEM

FY-1976

HOURS GAINED .....	AMERICAN	LOCAL
OVERTIME .....	240	116
DETAILS IN .....	0	0
HOURS LOST	AMERICAN	LOCAL
DETAILS OUT .....	900 (1)	2543 (2)
STAFFING GAPS .....	160 (3)	0
PROLONGED LEAVE .....	0	0

(1) SUPERVISORY CONSULAR DUTIES NOT ACCOUNTED FOR IN OTHER  
CONSULAR MAN HOUR STATISTICS

(2) SECRETARIAL AND RECEPTIONIST DUTIES NOT ACCOUNTED FOR  
IN OTHER CONSULAR MAN HOUR STATISTICS

(3) DEPARTMENT TRANSFERRED OUT ONE FSO BEFORE THE END OF THE  
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#### INDIVIDUAL'S SCHEDULED TOUR OF DUTY

GEOGRAPHIC BUREAU NEA  
COUNTRY AND POST JERUSALEM

AMERICANS:	VISAS	SCS	PPT	GENERAL	TOTAL
76. AUTHORIZED 6/30/76	1	0	1	1	3
77. AUTHORIZED 3/31/77	1	0	2	1	4
78. FILLED 3/31/77	1	0	2	1	4

INCREASE/DECREASE: INCREASE OF ONE FSO-6 POSITION IN  
SEPTEMBER 1976.

79. REQUIRED FY 1978	1	0	2	1	4
80. REQUIRED FY 1979	1	0	2	1	4

LOCALS:	VISAS	SCS	PPT	GENERAL	TOTAL
81. AUTHORIZED 6/30/76	5	1	2	2	10
82. AUTHORIZED 3/31/77	5	2	2	2	11
83. FILLED 3/31/77	5	2	2	2	11

INCREASE/DECREASE: INCREASE OF ONE FSL-6 POSITION IN  
SEPTEMBER 1976 IN THE COMBINED PPT/SCS SECTION.

84. REQUIRED FY 1978	5	2	2	2	11
85. REQUIRED *6 1979	5	2	2	2	12

IN 1976, THERE WAS A 35 PERCENT INCREASE IN U.S. TOURISM TO ISRAEL  
DUE TO THE CONTINUED RELAXATION OF MIDDLE EAST TENSIONS. TOURISM  
DURING EASTER/PASSOVER 1977 REPORTEDLY BROKE ALL PREVIOUS  
RECORDS. IF THE POLITICAL CLIMATE REMAINS CONDUCIVE TO TOURISM,

ONE CAN ANTICIPATE SIMILAR INCREASES IN TOURISM IN THE FUTURE,  
A DIRECT RESULT IS THAT RELATED CONSULAR SERVICES HAVE INCREASED  
CORRESPONDINGLY. IN ADDITION, OTHER CONSULAR FUNCTIONS HAVE  
INCREASED IN THE LAST TWO YEARS, AND THERE IS EVERY INDICATION  
THAT THIS TREND WILL CONTINUE. AN EXTRAORDINARY EFFORT BY THE  
PERSONNEL INVOLVED AND UTILIZATION OF VARIOUS MANAGEMENT  
TECHNIQUES WILL ENABLE THE CONSULAR SECTION TO CONTINUE TO  
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SERVE THE PUBLIC THROUGH FY 77 AND 78 DESPITE THE ANTICIPATED  
INCREASED WORKLOAD; HOWEVER, BY FY 79 WE WILL HAVE REACHED THE  
POINT WHERE WE CAN NO LONGER ABSORB FURTHER INCREASES IN WORK-  
LOAD OR UNDERTAKE ANY FURTHER RESPONSIBILITIES WITHOUT ONE  
ADDITIONAL FSL POSITION. WE THEREFORE PROJECT AN INCREASE OF  
ONE FSL PASSPORT/SPECIAL CONSULAR SERVICES POSITION (FSL-4)  
FOR FY 79.

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ACTION SCA-01

INFO OCT-01 ISO-00 NEA-10 VOE-00 SCSE-00 PPTE-00 /012 W  
-----111218Z 011618 /45

R 100630Z MAY 77  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC 8951

UNCLAS SECTION 3 OF 4 JERUSALEM 660

FOR: SCA, VO, SCS, PPT, NEA

BUREAU NEA  
COUNTRY AND POST JERUSALEM

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:  
AMERICAN 0 LOCAL 0  
HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER  
THAN FEDERAL BENEFITS:  
AMERICAN 0 LOCAL 0

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES  
OF FEDERAL BENEFITS:  
AMERICAN 376 LOCAL 1620 (APPROXIMATIONS FOR FY 1977)

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS (CHECK ONE)

1. NOT DONE
2. DONE BY SY
3. DONE BY CONSULAR SECTION XX
  - A. SPECIAL FRAUD UNIT OR
  - B. REGULAR PERSONNEL XX

IF DONE BY CONSULAR UNIT, MANHOURS FOR:

AMERICAN	26	LOCAL	84
VISA APPLICATIONS	16	RATE OF INCREASE/DECREASE	90
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PPT APPLICATIONS	10	RATE OF INCREASE/DECREASE	90
DONE FOR INS	84	RATE OF INCREASE/DECREASE	50
OF CASES INVESTIGATED, WHAT PERCENT FINALLY ISSUED:			
VISAS	10		
PPT	70		

CM U.S. CITIZENS IN JAIL 3/31/77 2

D. SERVICES FOR INS

1. SUMBER OF RE-ENTRY PERMIT EXTENSIONS 0
2. NUMBER OF I-151 CARDS SURRENDERED 0
3. I-151 CARD INTERVIEW - LOST OR STOLEN 5

E. LOSS OF NATIONALITY CASES 12  
(INCLUDING RENUNCIATIONS)

F. FOUND PASSPORT CASES PROCESSED 27

G. NOT APPLICABLE

H. CONSULAR STAFFING PATTERN JERUSALEM

TITLE	AUTHORIZED GRADE
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CITIZENSHIP/PASSPORT AND SPECIAL CONSULAR SERVIES (INCLUDES  
FEDERAL BENEFITS)

CONSULAR OFFICER	O-6
CONSULAR OFFICER	O-7
SENIOR SPECIALIST	FSL-2
SPECIALIST LEVEL I	FSL-3
ASSISTANT LEVEL II	FSL-4
SENIOR CLERK	FSL-5

IMMIGRANT AND NONIMMIGRANT VISAS

CONSULAR OFFICER O-6  
SPECIALIST LEVEL I FSL-3  
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SPECIALIST LEVEL II FSL-4  
SPECIALIST LEVEL II FSL-4  
SENIOR CLERK FLS-5  
CLERK LEVEL I FSL-6

GENERAL

CONSULAR OFFICER O-4  
SECRETARY FSL-6  
CLERK LEVEL I FSL-6

THE SENIOR CONSULAR OFFICER SPENDS APPROXIMATELY 50 PERCENT OF HIS TIME PERFORMING SUPERVISORY AND MANAGERIAL FUNCTIONS; APPROXIMATELY 40 PERCENT IN VISAS FUNCTIONS; AND 10 PERCENT IN FEDERAL BENEFITS AND OTHER CONSULAR FUNCTIONS. IN ADDITION TO THE PERSONNEL LISTED ABOVE, THE INCUMBENT ALSO SUPERVISES AN ADMINISTRATIVE TECHNICIAN, SECURITY GUARD, AND PART-TIME SUMMER EMPLOYEE. SINCE THE CONSULAR SECTION IS LOCATED IN ITS OWN BUILDING ACROSS THE CITY FROM THE MAIN OFFICE, NOTEEV  
LY IS  
THERE A NEED FOR THE SUPERVISORY AND MANAGERIAL FUNCTIONS, BUT ALSO IT IS NECESSARY TO USE A CLERK LEVEL I AS A RECEPTIONIST, TELEPHONIST, AND SUB-CASHIER FOR MOST OF THE FIVE HOURS A DAY WHEN THE OFFICE IS OPEN TO THE PUBLIC.

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ACTION SCA-01

INFO OCT-01 NEA-10 ISO-00 SCS-05 PPTE-00 VOE-00 /017 W  
-----111049Z 010387 /10

R 100630Z MAY 77  
FM AMCONSUL JERUSALEM  
TO SECSTATE WASHDC 0385

UNCLAS SECTION 4 OF 4 JERUSALEM 660



FOR: SCA, VO, SCS, PPT, NEA

I. UNIQUE ASPECTS OF JERUSALEM'S CONSULAR OPERATIONS:

REPORTS OF BIRTH HAVE INCREASED FROM 420 TO 742 IN THE LAST FISCAL YEAR. IN ADDITION, THE NUMBER OF FEDERAL BENEFITS SERVICES HAVE ALSO RISEN SUBSTANTIALLY, ESPECIALLY SINCE THE CLAIMS TAKING FUNCTION WAS INITIATED IN NOVEMBER 1976. BOTH OF THESE FACTORS ARE ATTRIBUTABLE TO THE 20,000 NEW IMMIGRANTS TO ISRAEL IN 1976, MANY OF WHICH WERE AMERICAN CITIZENS. DUE TO THE CLIMATE, CULTURAL, AND RELIGIOUS FACTORS, ISRAEL IS AN APPEALING PLACE OF RETIREMENT. AT THE SAME TIME, A DISPROPORTIONATE NUMBER OF YOUNG PEOPLE HAVE BEEN AMONG THE U.S. CITIZEN IMMIGRANTS TO ISRAEL RESULTING IN THE TREMENDOUS INCREASE IN REPORTS OF BIRTH. AN INCREASE IN STAFF IN 1976 HAS ENABLED THE CONSULAR SECTION TO ABSORB THIS AS WELL AS OTHER INCREASES IN WORKLOAD (E.G. WELFARE/WHEREABOUTS) WITHOUT ANY LOSS OF EFFICIENCY IN OUR SERVICE TO THE PUBLIC.

BECAUSE ACQUISITION OF ISRAELI NATIONALITY UNDER THE "LAW OF RETURN" DOES NOT RESULT IN THE LOSS OF U.S. CITIZENSHIP, THE CONSULAR DISTRICT HAS A VERY HIGH NUMBER OF RESIDENT AMERICAN CITIZENS WITH DUAL NATIONALITY. THUS MANY SIMPLE PASSPORT RE-NEWALS AND REGISTRATIONS ARE COMPLICATED BY SUCH FACTORS AS THE APPLICANT'S FOREIGN MILITARY SERVICE, EMPLOYMENT WITH THE ISRAELI GOVERNMENT, MEANS OF ACQUISITION OF ISRAELI CITIZENSHIP, AND THE LIKE. IN MOST OF THESE CASES, VARIOUS DOCUMENTS FROM UNCLASSIFIED

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THE GOI AND OTHER SOURCES MUST BE PRESENTED AND JUDGED, AND THE CONSULAR OFFICER ADJUDICATING THE APPLICATION MUST PREPARE AN OPINION FOR THE DEPARTMENT. THEREFORE, A HIGHER THAN AVERAGE MANHOUR INPUT IS REQUIRED TO PROCESS MOST OF JERUSALEM'S PASSPORT AND CITIZENSHIP CASES.

UNSTABLE POLITICAL AND ECONOMIC CONDITIONS IN ISRAEL AND THE WEST BANK HAVE GIVEN RISE TO A GROWTH IN THE NONIMMIGRANT VISA REFUSAL RATE AND THE PERCENTAGE OF CASES REQUIRING PERSONAL INTERVIEW. FOR ARABS, ISRAELI SECURITY CONCERNS AND AN UNCERTAIN POLITICAL FUTURE LIMIT POSSIBILITIES FOR WORK OR STUDY HERE, AND MAKE BUSINESS OR LAND OWNERSHIP TENUOUS MATTERS HEDGED BY THE THREAT OF EXPROPRIATION. ISRAELIS, CONFRONTING RISING TAX RATES, INFLATION, AND SUCCESSIVE CURRENCY DEVALUATIONS, ARE INCREASINGLY CHOOSING TO SEEK OPPORTUNITIES ELSEWHERE. THE EVALUATION OF VISA APPLICANTS HAS COME MORE AND MORE TO REQUIRE THAT THEY BE INTERVIEWED IN THEIR NATIVE LANGUAGE IN ORDER TO BETTER JUDGE THEIR QUALIFICATIONS FOR NONIMMIGRANT VISAS. OTHER FACTORS HAVE ALSO CONTRIBUTED TO A HIGH RATE OF USE OF INTERPRETERS IN INTERVIEWS. THE SEPARATION OF BRANCHES OF LARGE ARAB CLANS THROUGH THE IMMIGRATION OF SOME OF THEIR MEMBERS HAS

RESULTED IN A SIGNIFICANT NUMBER OF PEASANTS ATTEMPTING TO TRAVEL FOR FAMILY VISITS. SUCH APPLICANTS SPEAK ONLY VILLAGE DIALECTS WHICH ARE NO MORE THAN PARTIALLY COMPREHENSIBLE EVEN TO OTHER NATIVE SPEAKERS OF ARABIC. FURTHER, THE PRESENCE OF THE GRAND RABBIS OF LUBAVITCH AND SATMAS IN NEW YORK CITY RESULTS IN NUMBERS OF ORTHODOX JEWS, WHO SPEAK ONLY HEBREW, TO APPLY FOR VISAS FOR VISITS OF A RELIGIOUS NATURE. BOTH OF THESE GROUPS HAVE HIGH ADJUSTMENT RATES WHICH WARRANT A CLOSE SCREENING OF APPLICANTS THROUGH INTERVIEWS.  
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## Message Attributes

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**Litigation History:**  
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**Review Exemptions:** n/a  
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**Review Release Event:** n/a  
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**SAS ID:** 2586414  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FY 1979 \"CONSULAR PACKAGE\" REPORT  
**TAGS:** CGEN, APER, ABUD  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/8e52c397-c288-dd11-92da-001cc4696bcc  
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